

**Proposal for DRC National Strategy on
Artisanal & Small-scale Mining
Regulation, Strengthening & Transition**

SAESSCAM & Partners

IFC / CASM / CommDev Workshop

Lubumbashi, 21 November 2007

Evolution of the Strategy

CASM Kinshasa Donors Meeting - 3 questions:

1. How does ASM relate to donor priorities as stated in the Country Assistance Framework?
2. Do we know enough about ASM to make recommendations?
3. What can SAESSCAM do to move forward?

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Poverty Reduction Strategic Paper (PRSP)

Development priorities defined as 5 strategic Pillars:

1. Promoting good governance and consolidating peace
2. Consolidating macroeconomic stability and economic growth
3. Improving access to social services and reducing vulnerability
4. Combating HIV/AIDS
5. Promoting community dynamics

Country Assistance Framework (CAF)

- A common strategic approach for donors to provide economic assistance to DRC post-elections
- Derived from the priorities articulated in the PRSP
- Covers the period 2007 to 2010

Donors in the CAF

- World Bank Group (WBG) • Germany
- European Commission (EC) • Japan
- International Monetary Fund (IMF) • China
- African Development Bank (ADB) • Netherlands
- United Nations (UN) • Italy
- Belgium (Belgian Cooperation) • Spain
- Canada (CIDA) • Sweden (SIDA)
- France (French Cooperation) • United Kingdom (DFID)
- United States (USAID)

Pillar 1: Peace & Good Governance

- Corruption & extortion are common in ASM
- ASM feeds the illegal trade
- ASM is used to exploit resources - this stimulates, and funds, conflicts
- Arms occur widely in ASM communities
- Demobilised soldiers become ASM miners
- ASM communities are marginalised, vulnerable and prone to violence
- LSM-ASM conflicts are a significant risk to stability

Pillar 2: Economic stability & growth

- 90% of minerals produced by ASM but few revenues are returned to the state
- 20% of population depend on ASM
- Gold, copper & diamonds have been identified as key minerals for economic growth...
 - ... they are also the key minerals in ASM
- ASM risks is a key corporate risk and impacts on investor confidence
- Effective ASM is essential for efficient exploitation of 'sub-industrial' resources (currently wasteful)

Pillar 3: Social services & reduced vulnerability

- Access to education
 - Child miners - this labour compromises the health, wellbeing and future of perhaps 800,000 children
- Access to health care
 - Water sources, sanitation, malaria, gastro-enteric disease, cholera, occupational health issues, respiratory disease, physical stress, specific risks related to mercury, cyanide, radioactivity, etc.
- Social problems in ASM communities
 - Migration, family breakdown, polygamy, alcohol and drug dependence, prostitution, community tensions, discrimination, violence, rape

Pillar 4: Combating HIV/AIDS

- Current rate in DRC is estimated at 4.5% but predicted to rise as transport routes open up
- Profile of highest risk areas & people:
 - Where conflict has occurred
 - Where public security forces operate
 - Ex-combatants
 - Young men, especially where they work in large groups
 - Miners & transporters who are away from family
 - Prostitutes
- ASM communities are high risk hubs for HIV/AIDS transmission

Pillar 5: Promoting Community Dynamics

- Migration: loss of youth & labor from home community, risk of conflict with new community
- ASM disruption of traditional leadership
- Loss of family values & structures
- Risk of localised conflicts disrupting larger scale instability
- Need for community-based conflict resolution mechanisms

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**Strategie Preliminnaire pour
le Role de SAESSCAM dans la
Regulation, Renforcement et Transition
des Secteurs de l'Artisanant Minier
et la Petite Mine en RDC**

Vision

C'est la vision du SAESSCAM que le secteur d'exploitation artisanale et des mines à petite échelle sera un secteur effectif, bien organisé, conformément à la loi, reconnu comme un facteur de stabilité et de paix, qui aura un impact positif dans la vie de la population et qui créera une classe moyenne Congolaise dans le secteur de la mine à petite échelle.

Objectifs

- Objectifs
 - Pour un secteur effectif et bien organise
 - Pour un secteur conformement a la loi
 - Pour un secteur reconnu comme un facteur de stabilite et de la paix
 - Pour un secteur avec un impact positif dans la vie de la population
 - Pour un secteur qui creera une classe moyen Congolaise dans le secteur des mines

Activites

- Capacite, Gestion, Finances, et Formation
- Questions techniques et renforcement de developpement economique du secteur
- Questions sociales
- Resolution des conflits

Etapes Suivantes

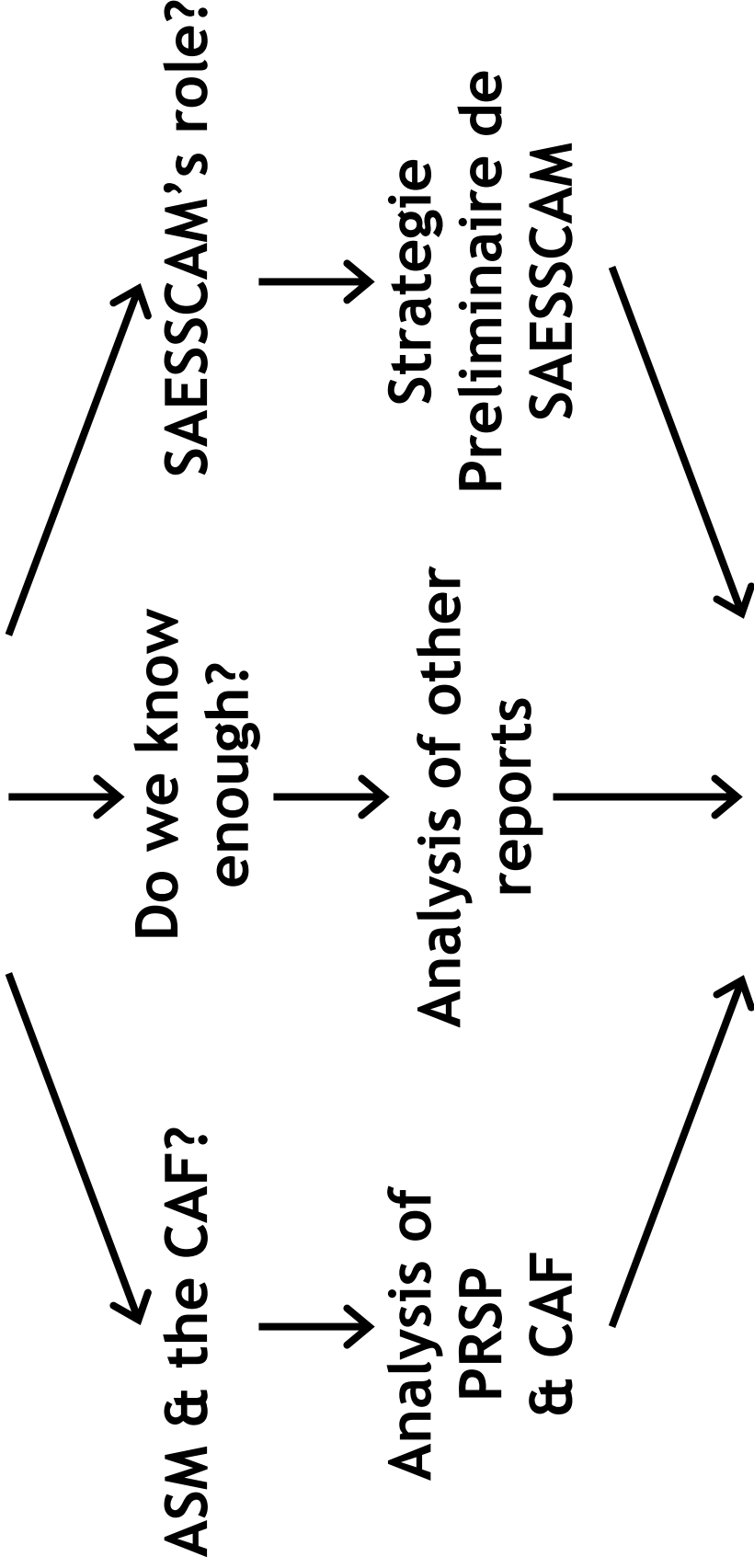
- Creation et presentation d'une strategie nationale pour le developpement du secteur d'exploitation artisanale miniere et de petite mine, focalisee sur le role du SAESSCAM. Cette strategie doit coordonner les activites de tous les acteurs dans le secteur
- Discussion et revision de cette proposition preliminaire sur le role et les priorites de SAESSCAM, comme l'acteur focal dans cette strategie nationale
- Collaborer avec les partenaires pour travailler en coordination et collaboration avec SAESSCAM vers des objectifs mutuels et une vision globale

Etapes Suivantes

- Les partenaires suivants travaillent déjà avec SAESSCAM et ils ont des rôles clés à jouer pour assister SAESSCAM avec la réglementation, renforcement, et transition dans le secteur. On doit développer des plans d'activités et des protocoles d'accord avec chacun des partenaires:
 - Bureau International de Travail; Mintek; Pact Congo; Task Force for Minerals Research in Central Africa; Autres
- Préparation d'une proposition formelle pour le renforcement des capacités du SAESSCAM par COPIREP avec le financement du BIRD
- Préparation des propositions appropriées pour les autres bailleurs des fonds en tenant compte de leurs priorités et ressources dans les objectifs mutuels

So how does all this fit together?

CASM Kinshasa



**Proposed National
Strategy**

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Themes in ASM

1. Government Capacity, Law Enforcement & Public Revenues
2. Encadrement & Co-operatives
3. Health Safety & Mine Management
4. Small-scale Mining & Value Addition
5. ASM-LSM Co-habitation
6. Transition Livelihoods & Vulnerable Groups
7. Conflict Mitigation & Resolution



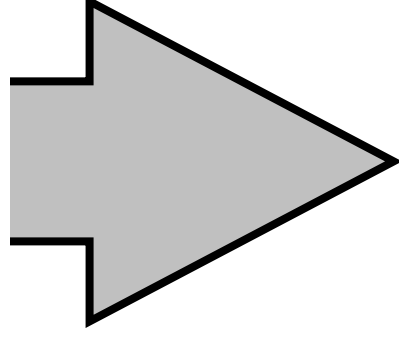
Regulation



Strengthening



Transition



Example: Theme 1

Government Capacity, Law Enforcement & Public Revenues

- Objectives:
 - Improved law enforcement
 - Increased public revenues from ASM
 - Increased transparency & reduced corruption
 - Government agents' capacity strengthened
 - Improved traceability

Example: Theme 1

Government Capacity, Law Enforcement & Public Revenues

- Objectives:
- Activities:
 - Audit & strategic workplan
 - Technical training for SAESSCAM
 - Financial tracking & management system
 - Expansion of SAESSCAM nationally
 - Review of ASM regulations
 - Dissemination of Mine Law
 - Census of miners & sites
 - Certification & traceability projects
 - EITI for ASM

Example: Theme 1

Government Capacity, Law Enforcement & Public Revenues

- Objectives
- Activities
- DRC Ministries
 - Ministry of Mines, CEEC
 - Ministry of Finance
 - Ministry of Interior

Example: Theme 1

Government Capacity, Law Enforcement & Public Revenues

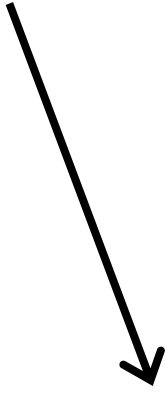
- Objectives
- Activities
- DRC Ministries
- Partners:
 - Belgium; CENADEP; Germany; Global Witness; HRW; IFC; INICA; Kimberley Process; NIZA; Pact; Private sector; Sweden; TF MIRECA; USAID

Proposed National Strategy & Framework for ASM REGULATION, STRENGTHENING, TRANSITION

Steering Group: Government & Donors							
Co-ordination & Management Group: SAESSCAM & Implementing Partners							
Strategic Management							
Operational Management							
Focal Contact Point	TBD	TBD	TBD	TBD	TBD	TBD	TBD
Theme	Gov Capacity Law Enforce Public Revenues	Co-operatives	Health, safety, mine management	Smallscale mining & value addition	ASM-LSM Co-habitation	Transition Livelihoods & Vulnerable Groups	Conflict Mitigation & Resolution
Objectives							
Activities							
DRC Ministries							
Partners							

CASM Kinshasa

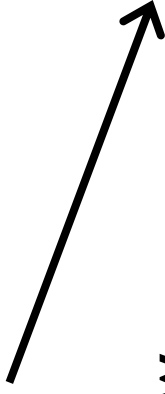
ASM & the CAF?



**Do we know
enough?**



SAESSCAM's role?



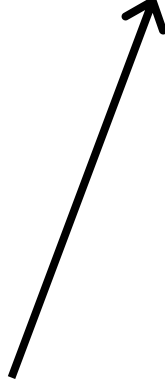
**Analysis of
PRSP
& CAF**



**Analysis of other
reports**



**Strategie
Preliminaire de
SAESSCAM**



**Proposed National
Strategy**

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